FAA REAUTHORIZATION/New Federal Mandates on Airline Reservations

SUBJECT: Air Transportation Improvement Act . . . S. 82. Lautenberg amendment No. 1922.

ACTION: AMENDMENT REJECTED, 30-68

SYNOPSIS: As amended, S. 82, the Air Transportation Improvement Act, will reauthorize the programs of the Federal Aviation Administration (FAA) through fiscal year (FY) 2002. The bill will also modify slot exemptions at the four airports that have such exemptions, will modify the perimeter rule at Reagan National Airport, and will limit aircraft noise over national parks. Highlights are provided below.

- FAA programs will be reauthorized through fiscal year 2002;
- approximately \$2 billion annually will be authorized for safety and security improvements as well as capacity enhancements;
- the \$300 million discretionary cap on the Airport Improvement Program (AIP) will be eliminated;
- small airports will be given greater flexibility in meeting the local matching share ratio for AIP federally funded projects;
- the set-aside for AIP noise mitigation projects will be increased;
- the FAA will be permitted to fine unruly passengers;
- protections will be enacted for employees who report violations of air safety regulations ("whistleblowers");
- a 4-year pilot program will be established to identify impediments to affordable air travel for smaller communities and to increase smaller communities' access to essential airport facilities through public-private partnerships;
- 24 slot exemptions (relating to restrictions on the number of permitted flights) will be added at Reagan National Airport, 12 of which will be outside the perimeter (for related debate, see vote No. 310);
- 30 slot exemptions will be added at O'Hare Airport in Chicago (this provision was agreed to by voice vote after extensive debate on a bill provision that would have gradually eliminated slot controls at O'Hare);
 - slot-controls limiting the flights at LaGuardia and JFK airports in New York will be phased out by 2007;
 - the bill will not exempt the Airport and Airways Trust Fund from budget rules (the House-passed bill proposed that

(See other side)

YEAS (30)		NAYS (68)			NOT VOTING (2)	
Republicans	Democrats (27 or 60%)	Republicans Democrats (50 or 94%) (18 or 40%)		Democrats	Republicans	Democrats (0)
(3 or 6%)				(18 or 40%)	(2)	
Jeffords Snowe Specter	Baucus Boxer Bryan Byrd Cleland Conrad Dodd Feingold Feinstein Harkin Hollings Johnson Kennedy Kerrey Kerry Lautenberg Leahy Levin Lieberman Lincoln Mikulski Moynihan Reed Sarbanes Torricelli Wellstone Wyden	Abraham Allard Ashcroft Bennett Bond Brownback Bunning Burns Campbell Cochran Collins Coverdell Craig Crapo DeWine Domenici Enzi Fitzgerald Frist Gorton Gramm Grams Grams Grassley Gregg Hagel	Hatch Helms Hutchinson Hutchison Inhofe Kyl Lott Lugar McCain McConnell Murkowski Nickles Roberts Roth Santorum Sessions Shelby Smith, Bob (I) Smith, Gordon Stevens Thomas Thompson Thurmond Voinovich Warner	Akaka Bayh Biden Bingaman Breaux Daschle Dorgan Durbin Edwards Graham Inouye Kohl Landrieu Murray Reid Robb Rockefeller Schumer	1—Offic 2—Nece 3—Illne: 4—Othe SYMBO AY—Ar	r LS: mounced Yea mounced Nay red Yea

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arrangement based on the rationale that transportation trust funds should be protected from being diverted to other purposes; however, since the trust fund was created in 1971, total FAA expenditures have exceeded total trust fund revenues by \$6 billion; the trust fund shows a large positive balance only because FAA spending has been subsidized by the general fund (an average of 38 percent has been provided);

- restrictions will be placed on commercial overflights of national parks;
- the FAA will issue regulations on ventilation requirements for passenger cabins; and
- a study will be done of the effects that airline deregulation has had on smaller markets.

The Lautenberg amendment would require an air carrier to give a cash refund or voucher to any passenger who had a reservation on a flight and who was denied a seat on that flight. A passenger would have the option of selecting either a cash refund or a voucher for another flight, including for accommodations, if needed. The refund would have to be at least equal to the value of the ticket. If the denial of a reserved seat on a flight would result in a 2-4 hour delay in arrival time for a passenger, the air carrier would have to give a cash or voucher refund equal to twice the value or more of the ticket; if a delay of more than 4 hours would result, then a cash or voucher refund equal to three times the value or more of the ticket would be required. If a passenger had to take a flight on the next day, then the air carrier would give the passenger the greater of \$1,000 or 3 times the value of the ticket. NOTE: After the vote, the bill, as amended, was adopted by voice vote.

Those favoring the amendment contended:

Air travel has been increasing and as it has been increasing so has the practice of overbooking flights. When flights are oversold airlines just "bump" passengers who had reservations, forcing them to take later flights. Last year, the 10 largest airlines bumped 44,797 passengers from domestic flights alone. This year they are bumping them at a greater rate–29,213 have been bumped in the **The annumental** ment contended: